

develop new institutions which will respond to the needs of the people and will promote the legitimacy of the government. The government's ability to mobilize manpower and materiel resources and motivate its people is related to its administrative and management capabilities. Most developing nations must try to improve their administration and management as part of the IDAD effort.

NEUTRALIZATION. Neutralization of insurgent organizations is decisive. It is the task of internal security organizations. It includes all lawful activities to discredit, disrupt, disorganize, and defeat an insurgent organization. Its primary target is the leadership and control element of the insurgent movement. Neutralization can take many forms and can vary from public exposure and discrediting of the leaders during a low level of insurgency when little political violence has taken place - - to arrest and prosecution when laws have been broken - - to combat action when the insurgency escalates. All efforts to neutralize the insurgent organization should be conducted within the legal system of the country, and constitutional provisions regarding rights and responsibilities should be scrupulously observed. **THE NEED FOR SECURITY FORCES TO ACT LAWFULLY AT ALL TIMES IS NOT ONLY HUMANITARIAN - IT IS ESSENTIAL.** Special emergency powers, if granted by legislation or decree, must not be abused if popular support - - so essential to winning against an insurgency - - is to be maintained. Balanced development will contribute to neutralization by satisfying legitimate grievances which the insurgents attempt to exploit. Denying the insurgents legitimate issues discredits their propaganda and leaders.



General

Internal Development Planning

Internal Defense Planning

Military Plans

GENERAL

IDAD programs are based on overall national IDAD strategy. Planning is facilitated in those developing nations which have adopted central planning to promote rapid modernization and economic development. Planning should integrate all IDAD programs, to the extent possible, into an overall plan. Programs designed to correct those conditions contributing to an insurgency will thus complement operations to defeat insurgent organizations. Programs planned at the national level provide the basis for IDAD activities at subnational levels (region, state, local). The planning