

activities at the lower levels should contribute to national plans and the achievement of national objectives. Planning provides for integrated and area-oriented execution by civil and military agencies.

PLANNING CONCEPTS.

- A national IDAD plan should be prepared by the government to set forth objectives and broad, general guidance concerning priorities of effort, budget limitation, and resource allocation. This plan should include both short and long-range goals and should be reviewed and updated on a periodic, scheduled basis. It must include sufficiently detailed and comprehensive guidance so that it can be used for subsequent national level planning and can be a basis for planning at regional, state, and local levels. Various government departments and agencies whose resources and capabilities will be used in implementing the national plan should have supplemental plans to support it. These supplemental plans should provide specific programs and describe how these programs will be carried out.

- The national plan is based on objectives and an IDAD estimate. (Appendix E is a suggested format for an estimate.) The estimate considers the insurgent threat, vulnerable elements of the population, and the current situation. National plans must be based on realistic assessments of local conditions, resources, and the needs and desires of the people.

- IDAD plans should be developed at all political subdivisions of a nation based on national priorities, the conditions in each particular area, and higher level plans. Representatives of governmental departments and agencies at each level assist in preparing the plan by developing programs and projects relative to their areas of responsibility.

- Campaigns may be developed at national or subnational levels to implement a series of IDAD operations based on the national and subnational plans. Campaigns are characterized by a given time frame, a specified area, and specific objectives. They may include one or more of the following objectives:

- Implementation of development programs.
- Establishment of control in populated areas.
- Defeat of insurgent tactical forces.
- Destruction of insurgent base areas.
- Establishment of government strength and authority in selected areas.

PLANNING TASKS. It is important to insure that internal defense and internal development activities are molded into a unified strategy to attain national objectives. Some of the more significant planning tasks include:

- Developing appropriate objectives and establishing priorities.